

Message Text

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TO AMEMBASSY MOSCOW IMMEDIATE

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E.O. 11652: N/A

TAGS: TGEN, TSPA, UR, US

SUBJECT: US-USSR SPECIALIZED BILATERAL AGREEMENTS: PARTICIPATION OF EMBASSY PERSONNEL IN DELEGATION VISITS

REF: A). MOSCOW 17794, B). STATE 222538

1. MFA ACTION TO REFUSE EMBASSY OFFICER HUGHES TRAVEL TO RESEARCH CENTERS (ON GROUNDS THAT THEY ARE "AREAS" CLOSED TO DIPLOMATIC PERSONNEL) WHEN HE HAS BEEN NOMINATED FORMALLY AS A PARTICIPANT IN THE SATELLITE METEOROLOGY VISIT IS, IN THE DEPARTMENT'S VIEW, A VIOLATION OF THE SPIRIT OF THE JUNE 1973 GENERAL CULTURAL RELATIONS AGREEMENT, SPECIFICALLY OF ARTICLE I AS FOLLOWS:

1. THE PARTIES WILL ENCOURAGE AND DEVELOP CONTACTS, EXCHANGES AND COOPERATION IN THE FIELDS OF SCIENCE, TECHNOLOGY, EDUCATION AND CULTURE, AND IN OTHER FIELDS OF LIMITED OFFICIAL USE

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MUTUAL INTEREST ON THE BASIS OF EQUALITY, MUTUAL BENEFIT

AND RECIPROCITY.

2.SUCH CONTACTS, EXCHANGES AND COOPERATION SHALL BE
SUBJECT TO THE CONSTITUTION AND APPLICABLE LAWS AND

REGULATIONS OF THE RESPECTIVE COUNTRIES. WITHIN THIS
FRAMEWORK, THE PARTIES WILL MAKE EVERY EFFORT TO PROMOTE
FAVORABLE CONDITIONS FOR THE FULFILLMENT OF THESE
CONTACTS, EXCHANGES, AND COOPERATION.

2. SOVIET EMBASSY PERSONNEL HAVE ON NUMEROUS OCCASIONS
ACCOMPANIED DELEGATIONS TRAVELING IN THE US UNDER ONE
OR ANOTHER OF THE BILATERAL AGREEMENTS. WHEN SUCH TRAVEL
HAS TAKEN THEM TO CLOSED AREAS, THE DEPARTMENT HAS
REQUIRED THAT A CLOSED AREA EXCEPTION BE REQUESTED
BUT HAS, WITHOUT FAIL, GRANTED THE EXCEPTION.

3. IN SEEKING TO CLARIFY THE HUGHES SITUATION WITH THE
MFA THE DEPARTMENT NOTES THAT THERE IS A COMPLICATING
FACTOR. THE POST-MEETING VISITS IN QUESTION DO NOT COME
UNDER THE US-USSR SPACE AGREEMENT (REFTEL B), ARE
BEING PURSUED BY NOAA OFFICIALS FOR NOAA PURPOSES, AND
ARE NOT CONNECTED DIRECTLY WITH THE SATELITE METEOROLOGY
MEETING.

4. EVEN THOUGH THE VISITS ARE UNRELATED TO THE MEETING
AND TO THE SPACE AGREEMENT THE DEPARTMENT WOULD CONCUR
WITH EMBASSY'S SUGGESTED LINE OF ACTION, PER PARAGRAPH 3
OF REFTEL, WHICH WOULD INVOLVE INFORMING MFA (1) THEIR
ACTION IS A VIOLATION OF THE SPIRIT OF ARTICLE I OF THE
GENERAL CULTURAL RELATIONS AGREEMENT OF 1973 AND (2)
IF THEIR DECISION IN THIS CASE IS NOT REVERSED, WE WILL
IN THE FUTURE RETALIATE BY REVERSING OUR PAST POLICY AND
RESTRICTING TRAVEL OF SOVIET EMBASSY PERSONNEL IN
WASHINGTON WHEN ACCOMPANYING VISITING SOVIET DELEGA-
TIONS UNDER THE BILATERAL AGREEMENTS. KISSINGER

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